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The Intersection of Theory and Action:

A Framework for Traceability & Rwanda's Implementation Journey

USAID GLOBAL HEALTH SUPPLY CHAIN PROGRAM

Procurement and Supply Management













U.S. President's Malaria Initiative

About Us



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Why do we care about global standards?



- National identification and classification structures do exist, but to interact with external trading partners (e.g. manufacturers, distributors, procurement agents, donors, export clients) you need to speak a common language
- Within a country, global standards enable interoperability across disparate systems in a given sector by having one reference code to associate items or products across different stakeholder groups.

GLN

Retailer

Healthcare

Provider

Operator

GSRN

Consume

Patient

Caregiver



Identify: GS1 Standards for Identification

Global standards enable traceability of health commodities across the supply chain



ADDRESS	SF or stolen product detected in the legitimate supply chain	
	Theft or diversion of products from the legitimate supply chain	
	SF or stolen product that is obtained by the patient/end user	
IMPROVE	Accuracy and efficiency of procurement operations	
	Efficiency of "reverse" logistics processes (e.g. , those used for returns, recalls)	
	Visibility of product "status" (e.g., expiry, recalls)	
	Efficiency of inventory management and distribution	
	Efficiency of payment and payment monitoring processes	
	Pharmacovigilance and control of treatment outcomes	
ENABLE	Visibility into where the product is within the supply chain	
	Visibility to decrease or eliminate reimbursement fraud	
	Harmonized trade/customs clearance procedures for pharmaceutical products	

Content Source: GSI Global Office

+Serialization enables identification with increased precision

Feature	Global Trade Item Number (GTIN)	GTIN + Batch/Lot	GTIN + Serial Number
Low-precision identification	X		
Medium-precision identification		X	
High-precision identification			Х
Item exists in multiple locations at the same time	X	X	
Item exists in only one location at the same time			Х
Enables inventory control		X	Х
Enables anti-substandard and falsified (SF) measures			Х
Enables product recall	All units of a given GTIN	All units of a given GTIN + batch/lot	Specific unit with a matching GTIN + serial number

USAID Global Health Supply Chain Program

There are different approaches to achieving these objectives



Content Source: GS1 Global Office

Why we developed this framework

- Intended to compliment the GS1 Regulatory Roadmap by providing guidance beyond regulatory and into supply chain
- Targeted for the unique needs of the countries we support:
 - Limited awareness and use of global standards today
 - High risk of sub-standard or falsified (SF) medicines
 - Limited resources and competing priorities for health sector resources
 - Government-owned public-sector supply chains
 - Emerging local manufacturing environment
- Aim to provide step-by-step guidance to support specific investment in workplans and country strategies

USAID GHSC-PSM's Traceability Planning Framework

The "Why"

The "What"

The "How"

Awareness and Advocacy

Raise awareness of global standards and traceability and what it takes for implementation.

Vision and Strategy

Develop a declaration of the reason for implementing traceability, establish short-term and long-term objectives and goals, and identify what strategic initiatives need to be undertaken to launch the work.

Architecture

Develop data and system models to enable implementation of the stated vision.

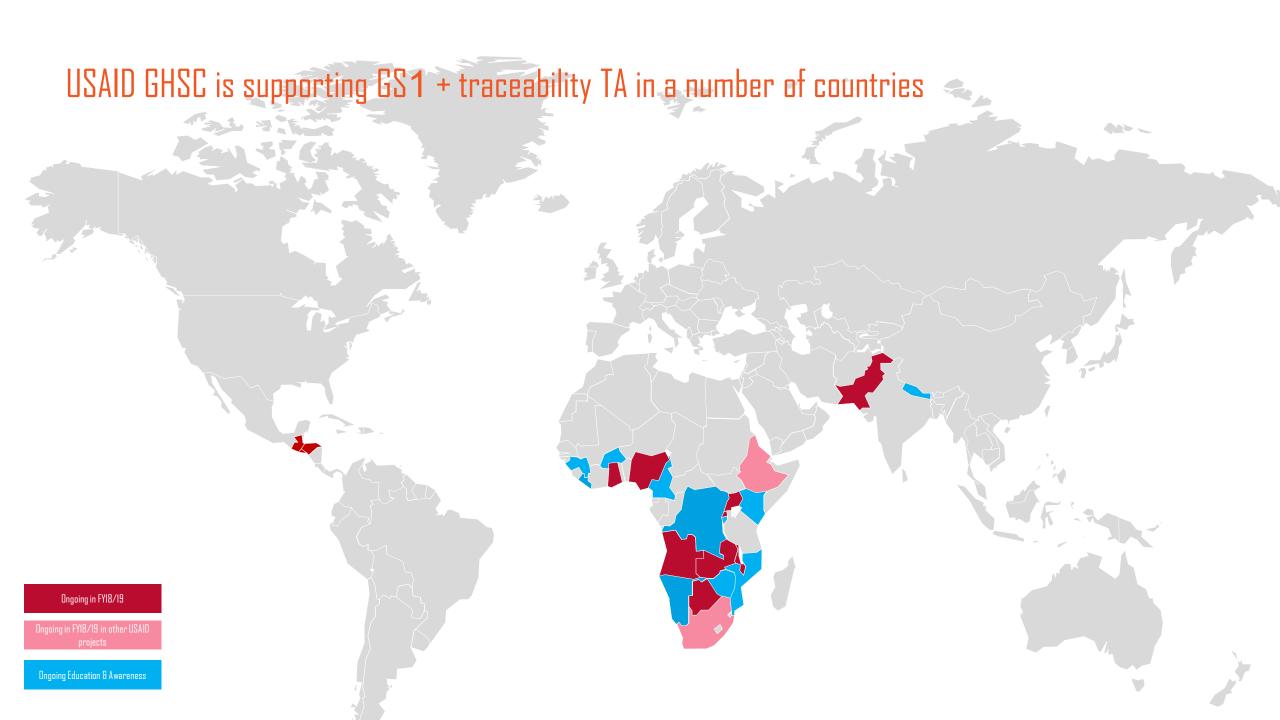
Policy

Define and develop policies that enable implementation of the stated vision.

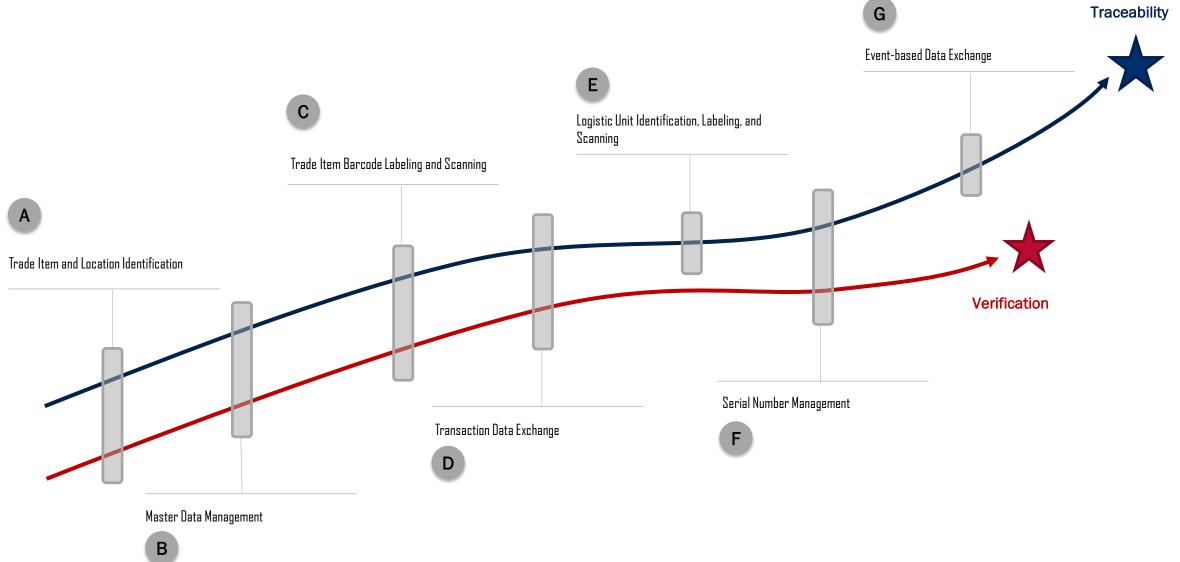
Implementation Plan

Use a management tool that details the critical steps, milestones, and resources required to execute on the strategy.

 $\textbf{Available:} \ \text{https://www.ghsupplychain.org/implementation-guidance-pharmaceutical-traceability-leveraging-gsl-global-standards}$



Illustrative Implementation Roadmap



Achievable timeframe



Achievable timeframe





What does it take? A holistic approach that includes...



Rwanda's Implementation Journey



Our starting point



Mandate from National Pharmaceutical Sector Strategic Plan (NPSSP) 2018 - 2024

- Build and enforce a QA system to ensure safety, effectiveness and efficacy of health commodities and technologies from manufacturers to consumers
- Strengthen the national health commodities and technologies supply system in order to ensure regular supply of essential health commodities and technologies at all times in sufficient quantities to all health facilities

Gap

To improve monitoring of product quality throughout the value chain, it is critical to improve data accuracy, data capture and efficiency in supply chain operations

Intervention

MOH-led initiative to implement global standards for product identification and data capture

Progress to date



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The "What"

The "How"

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Complete

Reviewing

Drafting

Advocacy, awareness & strategy development workshop

RWANDA FDA
Rwanda Food and Drugs Authority

- Sponsored by the Minister of Health
- Hosted in June 2018
- Participation from 20 organizations from government, service delivery, private sector, donors, implementing partners, and GS1 Kenya









In May 2019, MOH endorsed the National Vision & Strategy



REPUBLIC OF RWANDA



MINISTRY OF HEALTH

Rwanda National Vision & Strategy for Pharmaceutical Traceability Leveraging GS1 Global Standards

Rwanda National Vision & Strategy for Pharmaceutical Traceability Leveraging GS1 Global Standard

Through this plan we aim to:

- Decrease the presence of substandard and falsified (SF) medications
- Ensure the quality and desired efficacy of pharmaceuticals
- Promote trust in the pharmaceutical sector and healthcare system
- Provide visibility of product status across the supply chain
- Create supply chain efficiencies from manufacturers to patient receipt
- Increase patient safety

Rapid national healthcare market assessment





50% of market from India – already complaint!

Regulatory & Procurement

No Existing Requirements for product identification & labelling



Information Systems



- One Network (eLMIS)
- SageL500 (WMS)











- 48 hospitals
- 30 district pharmacies
- 542 health centres



Kenya











25 importers

120 wholesalers

China – no compliance EU – partial compliance USA - partial compliance



Service Delivery

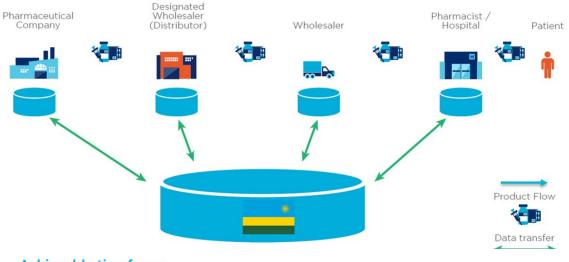




Traceability model selection & motivation



Track and Trace (Centralized)



Achievable timeframe

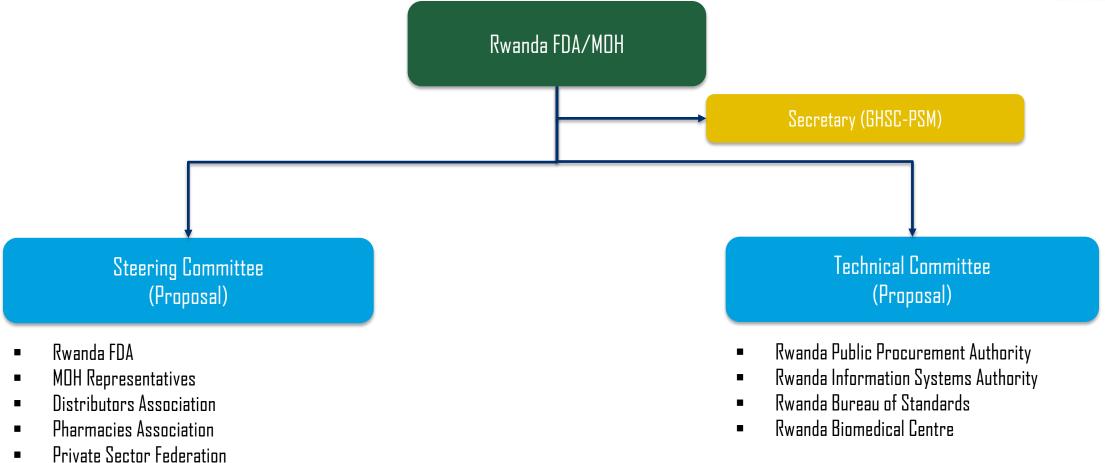


- Minimizes falsified or stolen medicines in the legitimate supply chain
- Provides visibility into custody / ownership throughout the supply chain
- Minimized reimbursement fraud
- Provides visibility into product status (e.g. expired, recalled)
- Enables efficient inventory management at central level & at the point of dispense

Currently establishing a governing body

Donor Agencies Representatives





Next steps



- Formalize the governance structure for traceability implementation
- Draft legal frameworks and solicit stakeholder input
- Developing a national product catalog for all public health commodities
- Complete health information systems architecture assessment
 - Which systems and technologies in place support track and trace? What are the gaps?
- Develop 3-5 year costed implementation plan

